Meeting the Energy-Climate Challenge:
Science, Technology, and Policy at a Crossroads

John P. Holdren
Teresa and John Heinz Research Professor of Environmental Policy
and Co-Chair, Energy Technology Innovation Project
Kennedy School of Government
Harvard University
and
Assistant to President Obama for Science & Technology and
Director, White House Office of Science & Technology Policy
(January 2009 – January 2017)

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Advances in technology are an important part of the solution to every energy-related challenge.

THE PRIMARILY DOMESTIC BENEFITS INCLUDE…

• Reducing dependence on imports of energy & energy-critical materials from unreliable suppliers
• Reducing the costs of energy & energy-intensive processes & services
• Enhancing US competiveness in global energy-technology markets
• Reducing health & safety risks from accidents in the energy system
• Reducing the emissions of conventional air pollutants and toxics
• Minimizing ecosystem/biodiversity impacts of energy supply
• Increasing the reliability & resilience of the energy system

THE PRIMARILY GLOBAL BENEFITS INCLUDE…

• Contributing to environmentally sustainable & politically stabilizing economic development abroad
• Reducing the contributions of energy supply & use to human disruption of global climate
The most challenging of these rationales in terms of how much they demand from energy-technology innovation is climate change. That’s because of...

- the dominant role of energy-sector emissions in causing climate change;
- the high proportion of US & global energy supply that comes from the offending fuels/technologies;
- the barriers & long lead times slowing the penetration of new technologies in the massive US & global energy systems;
- the unmanageable consequences of failing to limit climate change adequately going forward;
- the mismatch between energy lead times and the pace of energy-system change that avoiding unmanageable climate-change demands.

The combination poses great danger of climate catastrophe.
The rest of this talk elaborates on these propositions in terms of...

- world energy and climate change to date
- scenarios for energy and climate futures
- the option space for avoiding unmanageable climate harm
- policies and investments for lower emissions from the energy sector
- recent policy progress in the United States
- the path forward
World Energy and Climate Change to Date
Growth of world population & prosperity from 1850 to 2000 brought a 20-fold increase in energy use.

1.5%/yr growth 1850-1950 came mainly from coal; 3.1%/yr growth 1950-2000 came mostly from oil and natural gas. In 2000, fossil fuels were contributing 78% of global primary energy.
<table>
<thead>
<tr>
<th>Country</th>
<th>population (millions)</th>
<th>ppp-GDP (trillion US$)</th>
<th>energy (EJ)</th>
<th>fossil E (percent)</th>
<th>fossil CO$_2$ (MtC)</th>
</tr>
</thead>
<tbody>
<tr>
<td>World</td>
<td>7840</td>
<td>146.7</td>
<td>645</td>
<td>76%</td>
<td>9308</td>
</tr>
<tr>
<td>China</td>
<td>1412</td>
<td>27.3</td>
<td>166</td>
<td>79%</td>
<td>2909</td>
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<tr>
<td>USA</td>
<td>331</td>
<td>23.0</td>
<td>96</td>
<td>79%</td>
<td>1291</td>
</tr>
<tr>
<td>India</td>
<td>1393</td>
<td>10.2</td>
<td>45</td>
<td>70%</td>
<td>701</td>
</tr>
</tbody>
</table>

Energy figures include estimates of traditional biofuel use.

~2/3 of global GHG emissions are from fossil fuel, nearly all of it as CO$_2$

World Bank 2022, BP 2022, IEA 2022
Global warming driven mostly by anthropogenic CO$_2$ has been unequivocal for the past 50 years.

The last 8 years have been the 8 hottest on record, in order: 2020 (tie), 2016 (tie), 2019, 2017, 2015, 2021 (tie), 2018 (tie), 2014.

Natural variability plus long-term natural cooling’s offsetting GHG warming $\rightarrow$ roughly constant surface T until 1920. Cooling by human particulate emissions cancelled out GHG warming from WWII until 1970, after which the warming influence dominated.
In normal distributions, extremes change much faster than averages...as we’re seeing.

In a warmer climate, temperature linked extremes that previously had probability of occurrence near zero occur with some regularity.
Observed impacts of global climate change to date

At just 1.1°C above 1900 global average T, we’re already seeing, around the world, **significant increases** in...

- big wildfires
- long droughts
- powerful storms
- deadly heat waves
- torrential downpours & flooding
- permafrost thawing & subsidence
- pace of sea-level rise & coastal erosion
- range and virulence of pests & pathogens
- degradation of marine & terrestrial ecosystems
- impacts on distribution & abundance of valued species

**UNFCCC goal of avoiding “dangerous interference” is history.**

All plausibly linked to climate change by theory, models, & “fingerprints”.

On every one of these issues, all the new news from climate science has been bad news.
Heat records being shattered everywhere

Among the all-time highs set in 2017-2022...

- Death Valley, CA 130°F / 54.4°C Aug 2020
- Iran 129°F / 53.9°C June 2017
- UAE 125°F / 51.8°C Jun 2021
- Pakistan 124°F / 51.0°C May 2022
- South Africa 122°F / 50.0°C Nov 2018
- Canada 121°F / 49.6°C Jun 2021
- Spain 117°F / 47.2°C July 2017
- China 113°F / 45.0°C Aug 2022
- Chile 113°F / 45.0°C Jan 2017
- France 109°F / 42.8°C July 2019
- England 104°F / 40.2°C July 2022
- Siberia 100°F / 38.0°C Jun 2020
Main types of weather disasters all increasing

Year-to-year natural variability plays a role, but the trend is unmistakeable.

Munich Re
Scenarios for Energy & Climate Futures
Sources of global energy use to 2050 in EIA’s reference case
Sources of US energy use to 2050 in EIA’s reference case

Primary US use by source
quadrillion British thermal units

EIA, Annual Energy Outlook, 2022
EIA “reference” projection of global fossil-CO$_2$ emissions

EIA “Reference Case” global fossil-CO$_2$ emissions projection from a base year of 2020

OECD and non-OECD energy-related carbon dioxide emissions

Energy-related carbon dioxide emissions
billion metric tons

All of the projected growth is in developing countries.

EIA, International Energy Outlook, 2021
Global T continues to rise in all IPCC scenarios

Momentum in the climate system means T continues to go up even after atmospheric conditions stabilize. And sea level continues to go up even after T stabilizes. But there’s an immense difference across scenarios.

Last time T was 2°C above 1900 level was 130,000 yr BP, with sea level 4-6 m higher than today.

Last time T was 3°C above 1900 level was ~30 million yr BP, with sea level 20-30 m higher than today.

The EIA “Reference” emission forecast for the world would lead to ΔT in the range of 3-4°C.
Expected further impacts under increasing T

• **Human health**: increasing heat stress & heat stroke; more smog & smoke deaths; spread & intensification of pathogens & vectors

• **Extremes of wet and dry**: longer droughts, bigger & hotter wildfires, more intense hailstorms/downpours/floods

• **Agriculture**: impacts of increasing extremes and invigorated pests & pathogens on crops and livestock

• **Coastal zones**: impacts of sea-level rise, stronger storms, and saltwater intrusion on cities & infrastructure

• **Oceans**: impacts of heating & acidification on marine food webs and fisheries; disappearance of most coral reefs

• **National Security**: vastly increased refugee flows

IPCC, WMO, AMS, US National Academies
Possibilities that become more likely as ΔT rises above 1.5-2°C

- Greatly accelerated sea-level rise from rapid disintegration of Greenland & Antarctic ice sheets submerges coasts
- Massive drying & fires in the (formerly) moist tropics impact health, economies, biodiversity, hemispheric weather patterns
- Most ocean fisheries crash due to warming, acidification, oxygen depletion, pollution...
- Collapse of the Atlantic Meridional Overturning Circulation shuts down the Gulf Stream, impacting U.S. & European weather
- Rapid CH₄ and CO₂ release from thawing permafrost & warming Arctic sediments & tropical wetlands accelerates all climate-related impacts

IPCC, WMO, AMS, US National Academies
The Option Space for Avoiding Unmanageable Climate Harm
There are only 3 options

1. **Mitigation**, meaning measures to reduce the pace & magnitude of the changes in global climate being caused by human activities.

2. **Adaptation**, meaning measures to reduce the adverse impacts on human well-being resulting from the changes in climate that do occur.

3. **Suffering** the adverse impacts and societal disruption that are not avoided by either mitigation or adaptation.

Note that:

- We’re already doing some of each.

- What’s at stake in society’s choices is the future mix.

- Escaping immense suffering will require a lot of mitigation and a lot of adaptation—enough mitigation to avoid the unmanageable and enough adaptation to manage the unavoidable.
Mitigation options elaborated

REDUCING EMISSIONS

- **Increased end-use efficiency** in buildings, transport, industrial processes
- **Equip old & new fossil- and biomass-fueled power plants** with carbon capture, use, and sequestration (CCUS) technology
- **Replace fossil- and biomass-fueled electric power plants** with wind, solar, or nuclear plants
- **Replace fossil-based transport fuels** with cleanly produced electricity or hydrogen for light-duty vehicles and with sustainably grown biofuels or hydrogen for heavy-duty vehicles and aircraft
- **Reduce deforestation & forest degradation** with incentives plus stricter regulation & enforcement
Mitigation options elaborated (continued)

INCREASING SINKS

• Increase reforestation and afforestation

• Alter agricultural practices to store more soil carbon, release less \( \text{CH}_4 \) and \( \text{N}_2\text{O} \).

• Burn sustainably grown biofuels in power plants with carbon capture & sequestration

• Develop affordable technological means to capture \( \text{CO}_2 \) from air for sequestration.

MANAGING SOLAR RADIATION

• Increase reflectivity of Earth’s surface

• Inject reflecting particles into the stratosphere
**CO₂ mitigation needed for ΔT = 1.5-2°C (Paris goals)**

Global CO₂ emissions & corresponding ΔT probabilities

- **“Reference – Low Policy” case:** No chance of ΔT <2°C, 78% chance of ΔT ≥3°C
- **“Paris – Continued Ambition” case:** 8% chance of ΔT 1.5-2°C, 42% chance of ΔT ≥3°C
- **“Paris – Increased Ambition” case:** 30% chance of ΔT <2°C in 2100, 14% chance of ΔT ≥3°C
- Trajectories with ≥50% chance of ΔT <2°C in 2100 need negative emissions after 2075

INDCs = Intended National Determined Contributions

Fawcett et al., SCIENCE, Dec 4, 2015
Some realities about mitigation options

• Global energy system can’t be changed quickly: ~$30T is invested in it; normal turnover is ~40 yrs; stranded costs are an issue; and politics play a big role in energy choices everywhere.

• Notwithstanding the large role of CO₂ from fossil-fuel use, an adequate mitigation strategy must also address emissions of...
  – CO₂ from land-use change, gas flaring, and cement production
  – methane (CH₄), coming from oil & gas operations, coal mines, livestock, rice cultivation, biomass burning, garbage dumps
  – nitrous oxide (N₂O), coming from nitrogen fertilizers, feedlots, low-T combustion of N-containing fuels
  – hydrofluorocarbons (HFCs), coming from industry and consumer products
  – black carbon (soot), coming from diesel & 2-stroke motors, biomass burning

• Many developing countries will need financial assistance to make the needed mitigation investments (as they also will for needed adaptation investments).
Policies and Investments for Lower Emissions from the Energy Sector
**Emission-reduction options & policy needs**

- Energy-efficiency & cleaner energy-supply technologies that are already economically competitive—and others that the private sector will bring to competitiveness in the next few years—could put the world on the path to deep emissions reductions between now and 2030, if they were very widely implemented.
  - Policies are needed to overcome barriers to deployment (information, financing, perverse incentive structure, supply-chain issues) for options economic now or soon.

- Somewhat costlier technologies could contribute sooner rather than later if the competitiveness gap were narrowed through direct subsidies, tax credits, regulation, and/or a carbon price, plus improvements achieved through RD&D and learning.
  - Of these policy options, most are being tried in some form in the USA, China, the EU, and India (the biggest emitters globally), but achieving carbon prices big enough to matter is the heaviest lift politically even though the most efficient economically.
Options & policy needs (continued)

- Successfully traversing the much deeper reduction trajectory needed between 2030 and 2050—and beyond—will require higher-performance technologies needing large investments in RD&D if they are to be available and affordable in time.
  - Because of long lead times, uncertainty of success, and the public-goods character of many of the benefits, governments will need to put up much of the money.
  - Virtually all respectable assessments conclude that government investments in energy RD&D need to increase at least 2-3 fold if the world is to meet even the 2°C Paris goal.
  - Government RD&D will not be enough, of course. Incentivizing increased private RD&D and forming public-private partnerships to facilitate the transition from lab to marketplace will also be essential.

- Beyond tech innovation, policy will need to support huge capital investments in deployment from now to 2050.
Global energy R&D increasing...but too slowly

Government spending on energy R&D increased in 2021, but Covid-19 uncertainties slowed growth

Government spending on energy R&D, 2015-2021

IEA World Energy Investment 2022
Mission Innovation clean-energy RD&D Funding

2X increase by 2020 pledged by 23 countries + EU in Dec 2015

Myslikova & Gallagher, NATURE ENERGY, Oct 2020
US DOE Energy RD&D Budget Authority from FY1978 to FY2023 request
Estimated global capital investments in clean-energy infrastructure needed 2022-2030

A secure and affordable energy transition relies on a massive scale-up of investment in clean energy infrastructure.

Notes: APS = Announced Pledges Scenario, the spending required to meet all country and regional climate pledges on time and in full. NZE = Net Zero Emissions by 2050 Scenario, the spending required to get the global energy sector to net zero by mid-century.

IEA World Energy Investment 2022
Recent Policy Progress in the United States
Energy-climate impact of Infrastructure Investment & American Jobs Act of 2021

<table>
<thead>
<tr>
<th>ENERGY EFFICIENCY</th>
<th>CCUS</th>
</tr>
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<tbody>
<tr>
<td>• $6.4 B for efficiency &amp; weatherization, to get by 2030...</td>
<td>• $4.6B for CO₂ transport &amp; geological storage</td>
</tr>
<tr>
<td>• 5% of light-duty vehicles EVs</td>
<td>• $3.5B to establish 4 regional direct air capture “hubs” to get 16 million metric tons of CO₂ per year captured by 2030</td>
</tr>
<tr>
<td>• 2% reduction in final energy demand</td>
<td>NON-CO₂ EMISSIONS</td>
</tr>
<tr>
<td>CLEAN ENERGY</td>
<td>$11.3B to reclaim abandoned coal mines</td>
</tr>
<tr>
<td>• $20B for clean-energy demos</td>
<td>$3.7B to plug abandoned oil &amp; gas wells</td>
</tr>
<tr>
<td>• $9.5B for clean-hydrogen R&amp;D + 4 regional clean-fuel “hubs” (to get 6% increase in hydrogen supply in 2030)</td>
<td>LAND SINKS</td>
</tr>
<tr>
<td>• $6B to prevent closure of existing nuclear plants</td>
<td>• $5.4B for wildfire risk reduction &amp; ecosystem restoration</td>
</tr>
<tr>
<td>LAND SINKS</td>
<td>Princeton University ZERO Lab, <a href="https://repeatproject.org/policies">https://repeatproject.org/policies</a></td>
</tr>
</tbody>
</table>
# Energy-climate provisions in the Inflation Reduction Act of 2022

Main categories with estimated costs over the period 2022-2032

<table>
<thead>
<tr>
<th>Category</th>
<th>Cost</th>
</tr>
</thead>
<tbody>
<tr>
<td>Clean electricity tax credits</td>
<td>$161B</td>
</tr>
<tr>
<td>Air pollution, hazardous materials, infrastructure</td>
<td>$40B</td>
</tr>
<tr>
<td>Individual clean-energy incentives</td>
<td>$37B</td>
</tr>
<tr>
<td>Clean manufacturing tax credits</td>
<td>$37B</td>
</tr>
<tr>
<td>Clean fuel and vehicle tax credits</td>
<td>$36B</td>
</tr>
<tr>
<td>Conservation, rural development, forestry</td>
<td>$35B</td>
</tr>
<tr>
<td>Building efficiency, electrification, industrial, DOE grants and loans</td>
<td>$27B</td>
</tr>
</tbody>
</table>

Princeton U’s Zero-carbon Energy Systems Research & Optimization Lab estimates that the IRA will result in...

- >$4.1T add’l cap investment in new energy-supply infrastructure to 2032
- $334B annual investment in wind & solar PV by 2030
- $28B annual investment in CCS by 2030
- $4B annual investment in hydrogen production by 2030
- cumulative GHG reductions totaling ~6.3 billion tons by 2032
Effect of IRA on energy capital investment

Annual Capital Investment in Energy Supply Related Infrastructure

No IRA Case
(Bipartisan Infrastructure Law only)

Inflation Reduction Act

Princeton University ZERO Lab, Aug 2022
Effect of IRA on Carbon Capture & Storage

Annual Carbon Dioxide Captured for Transport and Geologic Storage

No IRA Case
(Bipartisan Infrastructure Law only)

Inflation Reduction Act

The Inflation Reduction Act could increase the use of carbon capture 13-fold by 2030 relative to the No IRA case (including demonstration projects spurred by the Bipartisan Infrastructure Law).

Princeton University ZERO Lab, Aug 2022
Projected emissions after recent US legislation

Historical and Modeled Net U.S. Greenhouse Gas Emissions (Including Land Carbon Sinks)
billion metric tons CO₂-equivalent (Gt CO₂-e)¹

Historical emissions² → Modeled emissions

2005 emissions²: ~6.6 billion tons

2021 emissions²: ~5.6 billion tons

Frozen Policies
(~26% below 2005 in 2030)

No IRA (Bipartisan Infrastructure Law only):
~4.8 billion tons in 2030
(~27% below 2005)³

Inflation Reduction Act:
~3.8 billion tons in 2030
(~42% below 2005)⁴⁵

House Build Back Better Act:
~3.6 billion tons in 2030
(~46% below 2005)⁵

Net-Zero Pathway
(50% below 2005)

Princeton University ZERO Lab, Aug 2022
The path forward
Global trends worth continuing

The unit costs of some forms of renewable energy and of batteries for passenger EVs have fallen, and their use continues to rise.
A clean-energy-technology wish list

• More efficient buildings & industrial processes
• A smarter, more efficient electricity grid
• Improved batteries, longer-term storage technology
• More efficient photovoltaic cells
• Improved hydrogen production, transport, storage
• More durable & affordable fuel cells
• Drop-in fluid biofuels from sustainably grown feedstocks that don’t compete with food & forests
• CO₂ capture & storage/re-use for fossil & biofuel electricity generation and industry
• Advanced nuclear reactors with lower costs, high safety, & proliferation-resistant fuel cycles
• Practical fusion
An important technical/economic challenge

Critical minerals threaten to reverse the trend of declining costs for clean energy technologies

For many of the clean-energy technologies we seek to expand, innovations that reduce dependence on limited or vulnerable materials will be important.
Political obstacles needing increased attention

- Elected officials’ grasp of the realities about climate-change stakes, scale of needed remedies, time scale of energy transitions compared to time scale of worsening climate-change impacts
  - Lack of political will to support action at the needed scale
- Public grasp of the same
  - Lack of priority on climate action, pressure on elected officials
- NIMBY (Not in My Back Yard) trending toward BANANA (Build Absolutely Nothing Anywhere Near Anybody)
  - Imperiling electric-grid expansion and siting of even the cleanest energy-supply installations, as well as sequestration of CO2 and nuclear waste
- Environmentalist antipathy to “fossil bridge” with CCUS
  - Risk of missing ambitious emission targets no matter what else is done
- Rejection of public-private-academic & internat’l collaborations
  - Lost opportunities to accelerate progress & universalize it
What scientists & engineers should do

• Get getter at explaining realities, especially that...
  – excessive climate change threatens every aspect of physical well-being—life, health, food, water, infrastructure, ecosystem services, economies, peace...
  – while more climate change is inevitable, there will be far less change and far less suffering if society invests heavily and early in mitigation and adaptation
  – if we as a society focus only on the costs of mitigation and adaptation and not on the economic and wider benefits of avoiding the worst impacts of climate change, we will invest far too little
  – when some cleaner energy options seem at first to be too expensive, it’s worth remembering that they often can be made more competitive by research, learning, and policies that credit them with their climate benefits
  – international energy-technology cooperation can accelerate progress here; and, when it advances emission reductions in other countries, this benefits us all.
What scientists & engineers should do (continued)

• Tithe a fraction of your time to communicating these insights to legislators, other government officials, and whomever else you can get to listen.

• Join and take active part in NAE and other professional-society working groups addressing energy strategy & climate change.

• Build and take part in clean-energy & energy-efficiency collaborations across disciplinary and project stovepipes (include social scientists!), across public/private/academic/civil-society sectors, and across nations.

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